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TO ALL AMERICAN REPUBLIC DIPLOMATIC POSTS IMMEDIATE

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E.O. 11652: GDS TAGS: CI, PFOR

SUBJ: RELATIONS WITH CHILEAN GOVERNMENT

- 1. INFORMATION PRESENTLY AVAILABLE INDICATES THAT APPROXIMATELY 20 COUNTRIES HAVE FORMALLY RECOGNIZED NEW CHILEAN GOVERNMENT AND SEVERAL OTHERS ARE BELIEVED TO HAVE MADE SUCH INDICATIONS. THOSE WHICH HAVE MADE FORMAL ANNOUNCEMENTS INCLUDE BRAZIL, PARAGUAY, SPAIN, SWITZERLAND, GUATEMALA, EL SALVADOR, NICARAGUA, PORTUGAL, SOUTH VIETNAM, ARGENTINA, DENMARK, FRANCE, PERU, URUGUAY, VATICAN, AUSTRIA, UGANDA. HONDURAS, SOUTH KOREA AND YUGOSLAVIA ARE ALSO BELIEVED TO HAVE ACTED.
- 2. AS MISSIONS AWARE, USG IN RECENT YEARS HAS DEEMPHASIZED CONFIDENTIAL

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QUESTION OF RECOGNITION AND TREATED ISSUE SIMPLY AS

QUESTION OF CONTINUATION OR NON-CONTINUATION OF DIPLOMATIC RELATIONS. IN LATIN AMERICA, WE HAVE USUALLY AVOIDED BEING AMONG FIRST OR LAST TO INDICATE RECOGNITION OR CONTINUATION OF RELATIONS. EMBASSY SANTIAGO RECEIVED NOTE FROM CHILEAN FOREIGN MINISTRY SEPTEMBER 13 EXPRESSING DESIRE OF NEW GOVERNMENT TO MAINTAIN FRIENDLY RELATIONS WITH US. IT IS QUITE POSSIBLE THAT WE WILL BE TRANSMITTING A DIPLOMATIC NOTE WITHIN THE NEXT FEW DAYS INDICATING OUR OWN DESIRE TO CONTINUE RELATIONS. AT APPROPRIATE TIME DEPARTMENT WILL MAKE KNOWN PUBLICLY THAT WE HAVE ADVISED GOC OF OUR DESIRE TO CONTINUE DIPLOMATIC RELATIONS. IF ASKED WHETHER THIS ACT CONSTITUTES DIPLOMATIC RECOGNITION OF NEW GOVERNMENT, WE WOULD SAY THAT IT SIMPLY INDICATES CONTINUATION OF RELATIONS. WHEN WE CONTINUE RELATIONS WITH A COUNTRY, AS IN THIS INSTANCE. IT IS NOT NECESSARY TO ADDRESS THE QUESTION OF RECOGNITION, AND IT HAS NOT BEEN OUR PRACTICE TO DO SO.

- 3. RESOLUTION 26 OF SECOND SPECIAL INTER-AMERICAN CONFERENCE (RIO 1965) RECOMMENDS THAT, FOLLOWING THE OVERTHROW OF A GOVERNMENT AND ITS REPLACEMENT BY A DE FACTO GOVERNMENT. OAS MEMBER STATES BEGIN AN EXCHANGE OF VIEWS ON THE SITUATION, GIVING DUE CONSIDERATION TO QUESTION OF POSSIBLE FOREIGN COMPOICITY IN OVERTHROW AND TO THE DE FACTO GOVERNMENT'S INTENTIONS REGARDING FREE ELECTIONS WITHIN REASONABLE TIME, RESPECT FOR HUMAN RIGHTS, AND FULFILLMENT OF INTERNATIONAL OBLIGATIONS, INTER ALIA, BEFORE EACH DECIDES WHETHER IT WILL MAINTAIN DIPLOMATIC RELATIONS WITH THE DE FACTO GOVERNMENT. HOWEVER, SINCE 1969 THERE HAS BEEN A TREND IN HEMISPHERE TOWARD MORE PROGMATIC ATTITUDE. DEEMPHASIZING RESOLUTION 26 CONSULTATIONS, ALTHOUGH THIS HAS NOT PRECLUDED CONSULTATIONS OUTSIDE THE RESOLUTION 26 CONTEXT. WE HAVE NOT PLANNED ANY INITIATIVES UNDER RESOLUTION 26, BUT YOU SHOULD, OF COURSE, REMAIN PREPARED TO CONSULT WITH ANY OAS MEMBER THAT RAISES THE QUESTION WITH US.
- 4. YOU MAY, OF COURSE (IRRESPECTIVE OF RESOLUTION 26)
 CONTINUE TO EXCHANGE INFORMATION ON THE CHILEAN SITUATION
 WITH HOST GOVERNMENT IN NORMAL COURSE OF EVENTS. DEPARTCONFIDENTIAL.

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MENT IS PARTICULARLY INTERESTED IN TIMING OF HOST GOVERN-MENT RESPONSE TO GOC NOTE OR OTHER FORMAL ACT CONSTITUTING RECOGNITION OR RESUMPTION OF DIPLOMATIC RELATIONS. THERE ARE SEVERAL UNCONFIRMED REPORTS (E.G., FROM MEXICO, COSTA RICA) THAT HOST GOVERNMENTS MAY DELAY RESUMPTION OF NORMAL DIPLOMATIC RELATIONS, AT LEAST FOR TIME BEING, EVEN THOUGH BECAUSE OF ESTRADA DOCTRINE OR OTHER THEORY RECOGNITION PER SE IS NOT IN QUESTION; VFURTHER INFORMATION WOULD BE WELCOMED.

5. IN RESPONSE TO LOCAL PRESS INQUIRIES YOU SHOULD AVOID TERMS "RECOGNITION" OR SUSPENSION OF RELATIONS, INDICATING THAT QUESTION OF CONTINUATION OF RELATIONS WITH GOC CURRENTLY UNDER STUDY. KISSINGER

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